1	H. B. 3016
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3	(By Delegates White, T. Campbell, Cann and Kominar)
4	(By Request of the Department of Administration)
5	[Introduced February 4, 2011; referred to the
6	Committee on the Judiciary then Finance.]
7	FISCAL
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10	A BILL to amend and reenact §5A-10-1, §5A-10-2, §5A-10-3, §5A-10-5,
11	§5A-10-6 and §5A-10-9 of the Code of West Virginia, 1931, as
12	amended; and to amend said code by adding thereto two new
13	sections, designated $\$5A-10-12$ and $\$5A-10-13$, all relating to
14	the responsibilities of the Real Estate director; permitting
15	the director to acquire real property; permitting the
16	contracting for third-party real estate services; permitting
17	the spending units to be billed for the actual costs of those
18	third-party services; billing the spending units for the
19	services of the Real Estate Division; creating the Real
20	Property Fund; establishing what revenues are to be deposited
21	into that fund; requiring certain revenues to be deposited
22	into the fund instead of the General Revenue Fund;
23	establishing what moneys from the fund may be used for; and
24	exempting real property owned by the Department of Agriculture
25	and the West Virginia State Conservation Committee from

certain accounting and reporting requirements.

2 Be it enacted by the Legislature of West Virginia:

That §5A-10-1, §5A-10-2, §5A-10-3, §5A-10-5, §5A-10-6 and §5A-4 10-9 of the Code of West Virginia, 1931, as amended, be amended and 5 reenacted; and that said code be amended by adding thereto two new 6 sections, designated §5A-10-12 and §5A-10-13, all to read as 7 follows:

8 ARTICLE 10. REAL ESTATE DIVISION.

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9 §5A-10-1. Division created; purpose; director.

10 (a) There is hereby created the Real Estate Division within 11 the Department of Administration for the purpose of establishing a 12 centralized office to provide <u>real property acquisition</u>, leasing, 13 appraisal and other real estate services to the Secretary of the 14 Department of Administration.

(b) The division shall be under the supervision and control of an executive director, who shall be appointed by the Governor, by and with the advice and consent of the Senate.

18 (c) Candidates for the position of <u>The</u> executive director 19 shall:

(1) Have at least a bachelor of arts or science degree from an21 accredited four-year college or university; and

22 (2) (A) Be a licensed real estate broker, pursuant to the 23 provisions of article forty, chapter thirty of this code; or

(B) Be a licensed or certified real estate appraiser pursuantto the provisions of article thirty-eight, chapter thirty of this

1 code; or

2 (3) (A) Be considered based on their <u>Have</u> demonstrated 3 education, knowledge and a minimum of ten years' experience in the 4 areas of commercial real estate leasing, commercial real estate 5 appraisal; or

6 (B) Any relevant <u>Have</u> experience of a minimum of ten years 7 which demonstrates an ability to effectively accomplish the 8 purposes of this article.

9 (d) The Real Estate Division is authorized to employ such 10 employees, including, but not limited to, real estate appraisers 11 licensed in accordance with the provisions of article thirty-eight, 12 chapter thirty of this code, as may be necessary to discharge the 13 duties of the division.

14 §5A-10-2. Leases for space to be made in accordance with article; 15 exceptions.

16 (a) Notwithstanding any other provision of this code, no
17 department, agency or institution of state government may <u>acquire</u>,
18 lease, or offer to lease, as lessee, any <u>real property</u>, grounds,
19 buildings, office or other space except in accordance with the
20 provisions of this article and article three of this chapter.

(b) The provisions of the article, except as to office space, 22 do not apply to the Division of Highways of the Department of 23 Transportation.

(c) The provisions of this article do not apply to:(1) Public lands, rivers and streams acquired, managed or

which title is vested in or transferred to the Division of Natural
 Resources of the Department of Commerce, pursuant to section seven,
 article one, chapter twenty of this code and section two, article
 five of said chapter;

5 (2) The Higher Education Policy Commission;

6 (3) The West Virginia Council for Community and Technical7 College Education;

8 (4) The institutional boards of Governors in accordance with 9 the provisions of subsection (v), section four, article five, 10 chapter eighteen-b of this code;

(5) The real property held by the Department of Agriculture, including all institutional farms, easements, mineral rights, appurtenances, farm equipment, agricultural products, inventories, farm facilities and operating revenue funds for those operations; (6) The real property held by the West Virginia State Conservation Committee, including all easements, mineral rights, appurtenances and operating revenue funds for those operations; or (7) The Adjutant General's Department and the West Virginia National Guard, including all real property, acquisitions, leases, easements, armories, armory projects, appurtenances and operating revenue funds for those operating revenue funds for those operations.

22 §5A-10-3. Powers and duties of Real Estate Division.

The Real Estate Division has the following powers and duties: (1) To provide <u>real property acquisition</u>, leasing, appraisal and other real estate services to the Secretary of the Department

1 of Administration and to state spending units;

2 (2) The Real Estate Division may contract for any necessary 3 third-party real estate services to effectuate this section, 4 including, but not limited to, appraisals, surveys, property legal 5 descriptions, title searches and opinions and space planning, and 6 may invoice spending units for the spending unit's actual costs and 7 expenses associated with such necessary third-party real estate 8 services;

9 <u>(3) Before July 30 of each year, the Real Estate Division may</u> 10 <u>charge each spending unit for the costs and services related to the</u> 11 <u>Real Estate Division providing acquisition, leasing, appraisal, and</u> 12 <u>other real estate services to the spending units, except those</u> 13 <u>spending units that are exempt under section two, article ten,</u> 14 <u>chapter five-a of this code:</u>

15 <u>(A) For the fiscal year immediately subsequent to the</u> 16 reenactment of this article, the Real Estate Division shall be 17 primarily funded through general revenue in an amount up to, but 18 not to exceed, the amount requested by the Real Estate Division for 19 that fiscal year. For any additional budgetary needs, the Real 20 Estate Division may charge a flat fee on a per square foot basis 21 for each of the spending units' leases, whether for the occupancy 22 of space from a private party or state-owned property.

23 (B) For every fiscal year thereafter, the Real Estate Division 24 shall be solely funded through special revenue and may charge a 25 flat fee on a per square foot basis for each of the spending units'

1 leases, whether for the occupancy of space from a private party or 2 state-owned property . The Real Estate Division shall reevaluate 3 its budgetary needs, determine its flat fee charge, and submit its 4 new budgetary request to the State Budget Office by August 30 of 5 each calendar year for the applicable fiscal year;

6 <u>(4) For those spending units that are exempt under section two</u> 7 <u>of this article and who request the assistance of the Real Estate</u> 8 <u>Division, the Real Estate Division shall charge and invoice such</u> 9 <u>spending units on a fee-for-service basis for all real estate</u> 10 <u>services and costs expended and incurred by the Real Estate</u> 11 <u>Division;</u>

12 (5) The Real Estate Division's authority to bill or invoice 13 spending units for real property costs, expenses and services under 14 subdivisions (2), (3) and (4) of this subsection shall be in 15 accordance with sections twelve and thirteen of this chapter.

16 (2) (6) To ensure that the purchase of real estate and all 17 contracts for lease are based on established real estate standards 18 and fair market price;

19 (3) (7) To develop and implement minimum lease space standards 20 for the lease of any grounds, buildings, office or other space 21 required by any spending unit of state government;

(4) (8) To develop and implement minimum standards for the 23 selection and acquisition, by contract or lease, of all grounds, 24 buildings, office space or other space by a spending unit of state 25 government except as otherwise provided in this article;

1 (5) (9) To establish and maintain a comprehensive database of 2 all state real estate contracts and leases;

3 (6) (10) To develop policies and procedures for statewide real
4 property management;

5 (7) (11) To maintain a statewide real property management 6 system that has consolidated real property, building and lease 7 information for all departments, agencies and institutions of state 8 government;

9 (8) (12) To develop and maintain a centralized repository of 10 comprehensive space needs for all state departments, agencies and 11 institutions of state government, including up-to-date space and 12 resource utilization, anticipated needs and recommended options;

13 (9) (13) To provide statewide policy leadership and coordinate 14 master planning to guide and organize capital asset management; and 15 (10) (14) To provide assistance to all state departments, 16 agencies or institutions in acquiring, leasing and disposing of 17 real property.

18 §5A-10-5. Selection of grounds, etc.; acquisition by contract or 19 lease; long-term leases.

(a) The executive director has sole authority to select and to acquire by <u>deed</u>, contract or lease, in the name of the state, all grounds, buildings, office space or other space, the rental of which is necessarily required by any spending unit, upon a certificate from the chief executive officer or his <u>or her</u> designee of said spending unit that the grounds, buildings, office space or

1 other space requested is necessarily required for the proper 2 function of said spending unit, that the spending unit will be 3 responsible for all rent and other necessary payments in connection 4 with the contract or lease and that satisfactory grounds, 5 buildings, office space or other space is not available on grounds 6 and in buildings now owned or leased by the state.

7 (b) The executive director shall, before executing any rental 8 contract or lease, determine the fair rental value for the rental 9 of the requested grounds, buildings, office space or other space, 10 in the condition in which they exist and shall contract for or 11 lease said premises at a price not to exceed the fair rental value 12 thereof.

(c) The executive director may enter into long-term agreements for buildings, land and space for periods longer than one fiscal periods in excess of forty years, except that the secretary may, in the case of the Adjutant General's department, enter into lease agreements for a term of fifty years or a specific term of more than fifty years so as to comply with federal regulatory requirements and shall contain, in substance, all the following provisions:

(1) That the Department of Administration, as lessee, has the right to cancel the lease without further obligation on the part of the lessee upon giving thirty days' written notice to the lessor such notice being given at least thirty days prior to the last day

1 of the succeeding month;

2 (2) That the lease shall be considered canceled without 3 further obligation on the part of the lessee if the State 4 Legislature or the federal government should fail to appropriate 5 sufficient funds therefor or should otherwise act to impair the 6 lease or cause it to be canceled; and

7 (3) That the lease shall be considered renewed for each 8 ensuing fiscal year during the term of the lease unless it is 9 canceled by the Department of Administration before the end of the 10 then current fiscal year.

11 §5A-10-6. Long-term leases of public lands for wireless 12 communication towers.

(a) Notwithstanding any provision of law to the contrary, the executive director has sole authority to negotiate and enter into long-term lease agreements for lease of public lands to be used for placement of wireless communication towers: *Provided*, That such long-term lease agreements may not be for periods in excess of thirty years: *Provided*, *however*, That for the governmental units named in subsection (d) of this section, any lease proposed by the executive director may only be entered into upon approval in writing of the ranking administrator of the respective governmental unit described in said subsection.

23 (b) All revenues derived from leases established upon the 24 enactment of this section shall be deposited into the General 25 Revenue <u>Real Property</u> Fund <u>unless the property is subject to a</u>

1 pledge of its revenues in connection with a preexisting revenue 2 bond issue, except as provided in subsections (c) and (d) of this 3 section.

4 (c) Revenues from leases initiated prior to the enactment of 5 this section or subsequently renewed shall continue to be treated 6 as they were prior to the enactment of this section.

(d) Revenues derived from the lease of property under the 7 8 control of the Department of Transportation shall be deposited into 9 the State Road Fund. Revenues derived from the lease of property 10 under the control of the Division of Natural Resources shall be 11 retained by the Division of Natural Resources and deposited into 12 the appropriate fund. Revenues derived from the lease of property 13 under the control of the Department of Agriculture shall be 14 deposited into the Agriculture Fees Fund. Revenues derived from 15 the lease of property under the control of the Division of Forestry 16 shall be deposited into the Division of Forestry Fund. Revenues 17 derived from the lease of property under the control of 18 institutions of higher education shall be deposited into the 19 institution's education and general capital fees fund. Revenues 20 derived from the lease of property under the control of the Higher 21 Education Policy Commission shall be deposited into the 22 commission's State Gifts Grants and Contracts Fund. Revenues 23 derived from the lease of property under the control of the West 24 Virginia Council for Community and Technical College Education 25 shall be deposited into the council's Tuition and Required

1 Educational and General Fees Fund.

(e) Any long-term lease agreement entered into pursuant to
this section shall contain provisions allowing for the nonexclusive
use of the public lands and allowance for use of the same public
space for additional towers by competing persons or corporations.
(f) The executive director is further authorized to enter into
long-term lease agreements for additional wireless communication
towers by other persons or corporations upon the same public lands
in which there already exists a lease and tower provided for under

10 this section.

11 (g) Any long-term lease agreement entered into pursuant to 12 this section shall be recorded in the office of the county clerk 13 where public land which is the subject of the lease agreement is 14 located.

15 §5A-10-9. Real property accounting and records.

16 (a) All real property owned or leased by the state shall be 17 accounted for by the state spending unit that owns, leases or is in 18 the possession of the real property.

(b) Each state spending unit shall establish and maintain a 20 record of each item of real property it owns and/or leases and 21 annually furnish its records to the Real Estate Division.

(c) The accounting and reporting requirements of this section,except as to office space, do not apply to:

24 (1) The Division of Highways of the Department of 25 Transportation;

1 (2) Public lands, rivers and streams acquired, managed or 2 which title is vested in or transferred to the Division of Natural 3 Resources of the Department of Commerce, pursuant to section seven, 4 article one, chapter twenty of this code and section two, article 5 five of said chapter;

6 (3) The Higher Education Policy Commission;

7 (4) The West Virginia Council for Community and Technical8 College Education;

9 (5) The institutional boards of Governors in accordance with 10 the provisions of subsection (v), section four, article five, 11 chapter eighteen-b of this code; or

12 (6) The Adjutant General's Department and the West Virginia13 National Guard;

14 <u>(7) The real property held by the Department of Agriculture,</u> 15 <u>including all institutional farms, easements, mineral rights,</u> 16 <u>appurtenances, farm equipment, agricultural products, inventories,</u> 17 <u>farm facilities and operating revenue funds for those operations;</u> 18 <u>or</u>

19 (8) The real property held by the West Virginia State
20 Conservation Committee, including all easements, mineral rights,
21 appurtenances and operating revenue funds for those operations.

22 (d) With regard to public lands that may be by law 23 specifically allocated to and used by any state agency, 24 institution, division or department, such agency, institution, 25 division or department shall provide an inventory of such public

1 land(s) to the Public Land Corporation in accordance with the 2 provisions of article eleven of this chapter.

3 (e) The records furnished to the Real Estate Division shall 4 include the following information, if applicable:

5 (1) A description of each item of real property including:

6 (A) A reference to a book, page and/or image number from the 7 county records in a particular county; or

8 (B) A legal description;

9 (2) The date of purchase and the purchase price of the real 10 property;

11 (3) The date of lease and the rental costs of the real 12 property;

13 (4) The name of the state spending unit holding title to the 14 real property for the state;

15 (5) A description of the current uses of the real property and16 the projected future use of the real property; and

17 (6) A description of each building or other improvement 18 located on the real property.

19 (f) If the description of real property required under this 20 section is excessively voluminous, the Real Estate Division may 21 direct the spending unit in possession of the real property to 22 furnish the description only in summary form, as agreed to by the 23 division and the spending unit.

24 §5A-10-12. Real Property Fund.

25 (a) There is created in the State Treasury a special revenue

1 fund to be known as the "Real Property Fund." The Real Property
2 Fund may be given appropriations as determined by the Governor and
3 the Legislature but shall operate as a special revenue fund. This
4 fund consists of moneys deposited into it pursuant to this article
5 and interest earned on investments made from moneys in the fund.
6 (b) Moneys from the Real Property Fund shall be expended by
7 the executive director of the Real Estate Division of the
8 Department of Administration for the acquisition of real property
9 and to pay for costs, expenses, and services associated with
10 acquisition, leasing, appraisal and other real estate services
11 provided to the Secretary of Administration on behalf of the State
2 of West Virginia and other spending units subject to the discretion
13 of both the Secretary of the Department of Administration and the

15 §5A-10-13. Authority to bill for services.

16 <u>(a) Each spending unit served by the Real Estate Division is</u> 17 <u>authorized and directed to transfer to the Real Estate Division for</u> 18 <u>deposit into the Real Property Fund the charges, as invoiced by the</u> 19 <u>Real Estate Division, for that spending unit's actual costs and</u> 20 <u>expenses associated with third-party real estate services, as</u> 21 <u>approved by the Secretary of Administration;</u>

(b) Each spending unit served by the Real Estate Division is authorized and directed to transmit to the Real Estate Division, upon receipt of an annual invoice from the Real Estate Division and for deposit into the Real Property Fund, the flat fee on a per

1 square foot basis for each of the spending units' leases, whether 2 for the occupancy of space from a private party or state-owned 3 property pursuant to paragraphs (A) and (B), subdivision three, 4 section three of this article, except for those spending units that 5 are exempt under section two, article ten, chapter five-a of this 6 code;

7 (c) Those spending units that are exempt under section two, 8 article ten, chapter five-a of this code, and who request the 9 assistance of the Real Estate Division are authorized and directed 10 to transfer to the Real Estate Division for deposit into the Real 11 Property Fund the charges, as invoiced by the Real Estate Division, 12 for all real estate services and costs expended and incurred by the 13 <u>Real Estate Division.</u> 14 (d) The executive director shall maintain accurate records 15 reflecting the cost of administering the provisions of this

16 <u>article.</u>

The purpose of this article relates to the NOTE: responsibilities of the Real Estate director. The bill permits the director to acquire real property and to contract for third-party real estate services. The bill permits the spending units to be billed for the actual costs of those third-party services and to be billed for the services of the Real Estate Division. The bill creates the Real Property Fund and establishes what revenues are to be deposited into that fund. The bill requires revenue associated with wireless communication towers to be deposited into the fund instead of the General Revenue Fund, unless the property is subject to a pledge of its revenues in connection with a preexisting revenue bond issue. The bill establishes what moneys from the fund may be used for. The bill also exempts real property owned by the Department of Agriculture and the West Virginia State Conservation Committee from certain accounting and reporting requirements.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.

\$5A-10-12 and \$5A-10-13 are new; therefore, they have been completely underscored.